House File 642 - Introduced

HOUSE FILE 642

BY COMMITTEE ON ECONOMIC

GROWTH AND TECHNOLOGY

(SUCCESSOR TO HSB 147)

A BILL FOR

- 1 An Act establishing the major economic growth attraction
- 2 program to be administered by the economic development
- 3 authority, and providing penalties.
- 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 9I.3, subsection 3, Code 2023, is amended
- 2 by adding the following new paragraph:
- 3 NEW PARAGRAPH. f. (1) An interest in agricultural land
- 4 acquired by a foreign business for an immediate use other than
- 5 farming if all of the following requirements are met:
- 6 (a) The foreign business qualifies as an eligible business
- 7 pursuant to section 15.283.
- 8 (b) The foreign business is incorporated under the laws of
- 9 a foreign country that is an allied country and the foreign
- 10 business is wholly owned directly or indirectly by nonresident
- 11 aliens of an allied country, or is a business entity, whether
- 12 or not incorporated, which is wholly owned directly or
- 13 indirectly by nonresident aliens of an allied country. As part
- 14 of the foreign business's application under section 15.284,
- 15 the foreign business provides documentation to the authority,
- 16 as deemed necessary by the authority, to establish that the
- 17 foreign business is incorporated under the laws of a foreign
- 18 country that is an allied country and the foreign business is
- 19 wholly owned directly or indirectly by nonresident aliens of
- 20 an allied country; or is a business entity, whether or not
- 21 incorporated, which is wholly owned directly or indirectly by
- 22 nonresident aliens of an allied country.
- 23 (c) The agricultural land is a mega site, or included in a
- 24 mega site.
- 25 (d) The foreign business is not actively engaged in farming.
- 26 (e) The board authorizes the acquisition of the
- 27 agricultural land under the MEGA program administered by the
- 28 economic development authority pursuant to sections 15.281
- 29 through 15.289.
- 30 (2) As used in this paragraph:
- 31 (a) "Actively engaged in farming" means the same as defined
- 32 in section 15.282.
- 33 (b) "Allied country" means the same as defined in 10 U.S.C.
- 34 §2350f(d)(1).
- 35 (c) "Authority" means the economic development authority.

- 1 (d) "Board" means the members of the authority appointed by 2 the governor and in whom the powers of the authority are vested 3 pursuant to section 15.105.
- 4 (e) "Certified site" means a site that has been issued a 5 certificate of readiness by the authority pursuant to section 6 15E.18.
- 7 (f) "Mega site" means the same as defined in section 15.282.
- 8 Sec. 2. NEW SECTION. 15.281 Short title.
- 9 This part shall be known and may be cited as the "Major
- 10 Economic Growth Attraction Program" or "MEGA Program".
- 11 Sec. 3. NEW SECTION. 15.282 Definitions.
- 12 As used in this part, unless the context otherwise requires:
- 13 1. "Actively engaged in farming" means any of the following:
- 14 a. Performing physical work which significantly contributes
- 15 to crop or livestock production.
- 16 b. Regularly and frequently making or taking an important
- 17 part in making management decisions substantially contributing
- 18 to or affecting the success of a farm's operations.
- 19 2. "Base employment level" means the number of full-time
- 20 equivalent positions at a business, as established by the
- 21 authority and the business using the business's payroll
- 22 records, as of the date the business applies for tax incentives
- 23 under the program.
- 24 3. "Benefit" means nonwage compensation provided to an
- 25 employee. "Benefits" include medical and dental insurance, a
- 26 pension, a retirement plan, a profit-sharing plan, child care,
- 27 life insurance, vision insurance, and disability insurance.
- 28 4. "Certified site" means a site that has been issued a
- 29 certificate of readiness by the authority pursuant to section
- 30 15E.18.
- 31 5. "Community" means a city, county, or entity established
- 32 pursuant to chapter 28E.
- 33 6. "Contract completion" means the date of completion of
- 34 the terms of a contract between a contractor and an eligible
- 35 business.

- 1 7. "Contractor" means a person that has executed a contract
- 2 with an eligible business for the provision of property,
- 3 materials, or services for the construction or equipping of a
- 4 facility that is part of the eligible business's project.
- 5 8. "Created jobs" or "create jobs" means new, permanent,
- 6 full-time equivalent positions added to an eligible business's
- 7 payroll in excess of the eligible business's base employment
- 8 level.
- 9 9. "Data center business" means the same as defined in
- 10 section 423.3, subsection 95.
- 11 10. "Eligible business" means a business that meets the
- 12 requirements of section 15.283.
- 13 11. "Foreign business" means the same as defined in section
- 14 91.1.
- 15 12. "Full-time equivalent position" means a non-part-time
- 16 position for the number of hours or days per week considered
- 17 to be full-time work for the kind of service or work performed
- 18 for an employer. Typically, a "full-time equivalent position"
- 19 requires two thousand eighty hours of work in a calendar year,
- 20 including all paid holidays, vacations, sick time, and other
- 21 paid leave.
- 22 13. "Maintenance period" means the period of time between
- 23 the project completion date and the maintenance period
- 24 completion date during which an eligible business must maintain
- 25 all created jobs per the agreement under section 15.285.
- 26 14. "Maintenance period completion date" means the date on
- 27 which the maintenance period ends.
- 28 15. "Mega site" means a certified site greater than one
- 29 thousand acres.
- 30 16. "Program" means the major economic growth attraction
- 31 program.
- 32 17. "Project" means an activity or set of activities
- 33 directly related to the start-up or location of an eligible
- 34 business, proposed in an eligible business's application to the
- 35 program, that will accomplish the goals of the program.

- 1 18. "Project completion date" means the date by which an
- 2 eligible business that has been approved by the authority to
- 3 participate in the program agrees to complete the terms and
- 4 conditions of the agreement under section 15.285.
- 5 19. "Project completion period" means the period of time
- 6 between the date the authority approves an eligible business to
- 7 participate in the program and the project completion date.
- 8 20. "Qualifying investment" means a capital investment
- 9 in real property located on a certified site, including the
- 10 purchase price of the land, site preparation, infrastructure,
- 11 and building construction. "Qualifying investment" also means a
- 12 capital investment in depreciable assets.
- 13 21. "Qualifying wage threshold" means the wage level
- 14 represented by the wages within two standard deviations of
- 15 the mean wage within the laborshed area in which the eligible
- 16 business is located, as calculated by the authority by rule,
- 17 using the most current covered wage and employment data
- 18 available from the department of workforce development for the
- 19 laborshed area in which the eligible business is located.
- 20 22. "Subcontractor" means a person that contracts with
- 21 a contractor for the provision of property, materials, or
- 22 services for the construction or equipping of a facility that
- 23 is part of an eligible business's project.
- 24 23. "Tax incentives" means tax credits, tax refunds, or tax
- 25 exemptions authorized under the program by the authority for an
- 26 eligible business.
- 27 Sec. 4. NEW SECTION. 15.283 Eligible business.
- 28 1. To be eligible to receive tax incentives under
- 29 the program, a business must meet all of the following
- 30 requirements:
- 31 a. The business's proposed project must be located on a
- 32 certified site greater than two hundred fifty acres that the
- 33 authority has determined is suitable for the project.
- 34 b. The business's qualifying investment in the proposed
- 35 project must exceed one billion dollars.

- 1 c. The community in which the proposed project is located
- 2 must approve the project either by ordinance or resolution.
- d. (1) The business must be primarily engaged in advanced
- 4 manufacturing, biosciences, or research and development.
- 5 The business shall not be a data center business, a retail
- 6 business, or a business where a cover charge or membership
- 7 requirement restricts certain individuals from entering the
- 8 business.
- 9 (2) Factors the authority shall consider to determine if
- 10 a business is primarily engaged in advanced manufacturing,
- 11 biosciences, or research and development shall include but are
- 12 not limited to all of the following:
- 13 (a) The business's North American industry classification
- 14 system code.
- 15 (b) The business's main sources of revenue.
- 16 (c) The business's customer base.
- 17 e. (1) The business must not be solely relocating
- 18 operations from one area of the state to another area of
- 19 the state. A proposed project that does not create jobs or
- 20 involve a substantial amount of new capital investment shall
- 21 be presumed to be a relocation of operations. For purposes of
- 22 this subparagraph, the authority shall consider a letter from
- 23 the affected local community's government officials supporting
- 24 the business's move away from the affected local community
- 25 in making a determination whether the business is solely
- 26 relocating operations.
- 27 (2) This paragraph shall not be construed to prohibit
- 28 a business from expanding the business's operations in a
- 29 community if the business has similar operations in this state
- 30 that are not closing or undergoing a substantial reduction in
- 31 operations.
- 32 f. The business must create jobs as part of the business's
- 33 proposed project. The business must demonstrate that the
- 34 created jobs will pay at least one hundred forty percent of the
- 35 qualifying wage threshold by the project completion date, and

- 1 through the maintenance period completion date.
- 2 q. The business must provide comprehensive benefits to
- 3 each employee employed in a created job. The authority may
- 4 adopt rules under chapter 17A to determine the requirements for
- 5 comprehensive benefits.
- 6 h. (1) The business must not have a record of violations
- 7 of the law or of regulations, including but not limited to
- 8 antitrust, environmental, trade, or worker safety, that over
- 9 a period of time show a consistent pattern or that establish
- 10 the business's intentional, criminal, or reckless conduct in
- 11 violation of such laws or regulations.
- 12 (2) If the authority determines that the business has a
- 13 record of violations described in subparagraph (1), and the
- 14 authority finds that the violations did not seriously affect
- 15 public health, public safety, or the environment, the business
- 16 may be eligible to qualify for tax incentives under the
- 17 program.
- 18 (3) If the authority determines that the business has
- 19 a record of violations described in subparagraph (1), and
- 20 the authority finds that there were mitigating circumstances
- 21 related to the violations, the business may be eligible to
- 22 qualify for tax incentives under the program.
- 23 (4) In making determinations and findings under
- 24 subparagraphs (2) and (3), and making a determination whether a
- 25 business is disqualified from the program, the authority shall
- 26 be exempt from chapter 17A.
- 27 2. a. In determining if a business is eligible to
- 28 participate in the program, the authority shall consider a
- 29 variety of factors, including but not limited to all of the
- 30 following:
- 31 (1) The quality of the business's proposed project's
- 32 created jobs. The authority shall place greater emphasis on
- 33 created jobs that are high wage, low turnover, that provide
- 34 comprehensive benefits, and that expose employees to minimal
- 35 occupational hazards. A business that pays wages substantially

- 1 below that of similar businesses located in the same geographic
- 2 area shall not be given priority under the program.
- 3 (2) The impact of the business's proposed project on
- 4 businesses that are in competition with the business.
- 5 The authority shall make a good-faith effort to identify
- 6 existing Iowa businesses in competition with the business
- 7 being considered for the program. The authority shall make
- 8 a good-faith effort to determine the probability that any
- 9 proposed tax incentives will displace employees of the
- 10 competing businesses. In determining the impact on the
- 11 competing businesses, created jobs resulting from employees
- 12 being displaced from the competing businesses shall not be
- 13 counted as created jobs for the applying business's project.
- 14 (3) The business's proposed project's economic impact
- 15 on the state. The authority shall place greater emphasis
- 16 on businesses and proposed projects that meet the following
- 17 requirements:
- 18 (a) The business has a high proportion of in-state
- 19 suppliers.
- 20 (b) The proposed project will diversify the state economy.
- 21 (c) The business has few in-state competitors.
- 22 (d) The proposed project has the potential to create jobs on
- 23 an ongoing basis.
- 24 (e) Any other factors the authority deems relevant in
- 25 determining the economic impact of a proposed project.
- 26 Sec. 5. NEW SECTION. 15.284 Applications authorization
- 27 of tax credits and exemptions.
- 28 1. Applications for the program shall be submitted to the
- 29 authority in the form and manner prescribed by the authority by
- 30 rule. Each application must be accompanied by an application
- 31 fee in an amount determined by the authority by rule.
- 32 2. In determining the eligibility of a business to
- 33 participate in the program, the authority may engage outside
- 34 experts to complete a technical, financial, or other review
- 35 of an application submitted by a business if such review is

- 1 outside the expertise of the authority.
- 2 3. a. The authority and the board may negotiate with an
- 3 eligible business regarding the terms of, and the aggregate
- 4 value of, the tax incentives the eligible business may receive
- 5 under the program.
- 6 b. The board may authorize any combination of tax incentives
- 7 available under the program for an eligible business.
- 8 4. The board may authorize an exemption to restrictions on
- 9 agricultural land holdings pursuant to section 91.3, subsection
- 10 3, paragraph "f".
- 11 Sec. 6. NEW SECTION. 15.285 Agreement.
- 12 l. An eligible business that is approved by the authority to
- 13 participate in the program shall enter into an agreement with
- 14 the authority that specifies the criteria for the successful
- 15 completion of all requirements of the program. The agreement
- 16 must contain, at a minimum, provisions related to all of the
- 17 following:
- 18 a. The eligible business must certify to the authority
- 19 annually that the business is in compliance with the agreement.
- 20 b. If the eligible business fails to comply with any
- 21 requirements of the program or the agreement, the eligible
- 22 business may be required to repay any tax incentives the
- 23 authority issued to the eligible business. A required
- 24 repayment of a tax incentive shall be considered a tax payment
- 25 due and payable to the department of revenue by any taxpayer
- 26 that claimed the tax incentive, and the failure to make the
- 27 repayment may be treated by the department of revenue in the
- 28 same manner as a failure to pay the tax shown due, or required
- 29 to be shown due, with the filing of a return or deposit form.
- c. If the eligible business undergoes a layoff or
- 31 permanently closes any of its facilities within the state, the
- 32 eligible business may be subject to all of the following:
- 33 (1) A reduction or elimination of some or all of the tax
- 34 incentives the authority issued to the eligible business.
- 35 (2) Repayment of any tax incentives that the business

- 1 has claimed, and payment of any penalties assessed by the
- 2 department of revenue.
- 3 d. The project completion date, the maintenance period
- 4 completion date, the required number of created jobs, the
- 5 qualifying wage threshold that is applicable to the project,
- 6 the amount of qualifying investment, the maximum aggregate
- 7 value of the tax incentives authorized by the board, and any
- 8 other terms and obligations the authority deems necessary.
- 9 e. The eligible business shall only employ individuals
- 10 legally authorized to work in this state. If the eligible
- ll business is found to knowingly employ individuals who are
- 12 not legally authorized to work in this state, in addition
- 13 to any penalties provided by law, all or a portion of any
- 14 tax incentives issued by the authority shall be subject to
- 15 recapture by the authority or the department of revenue.
- 16 f. Any terms deemed necessary by the authority to effect the
- 17 eligible business's ongoing compliance with section 15.283.
- 18 2. The business shall satisfy all applicable terms of
- 19 the agreement by the project completion date; however, the
- 20 board may for good cause extend the project completion date or
- 21 otherwise amend the terms of the agreement. The board shall
- 22 not amend the terms of the agreement to allow an increase in
- 23 the maximum aggregate value of the tax incentives authorized by
- 24 the board under section 15.284, subsection 3.
- 25 3. The eligible business shall not assign the agreement
- 26 to another entity without the advance written approval of the
- 27 board.
- 28 4. The authority may enforce the terms of the agreement as
- 29 necessary and appropriate.
- 30 Sec. 7. NEW SECTION. 15.286 Sales and use tax refund.
- 31 l. An eligible business that has been issued a tax incentive
- 32 certificate under the program shall be entitled to a refund
- 33 of the sales and use taxes paid under chapter 423 for gas,
- 34 electricity, water, and sewer utility services, tangible
- 35 personal property, or on services rendered, furnished, or

- 1 performed to or for a contractor or subcontractor and used
- 2 in the fulfillment of the contract for the construction or
- 3 equipping of a facility that is part of the eligible business's
- 4 project. Taxes attributable to intangible property and
- 5 furniture and furnishings shall not be refunded.
- 6 2. To receive the sales and use tax refund, the eligible
- 7 business shall file a claim with the department of revenue as
- 8 follows:
- 9 a. The contractor or subcontractor shall state under oath,
- 10 on forms provided by the department of revenue, the amount of
- 11 the sales of tangible personal property or services rendered,
- 12 furnished, or performed including water, sewer, gas, and
- 13 electric utility services upon which sales or use tax has been
- 14 paid prior to contract completion, and shall submit the forms
- 15 to the eligible business before contract completion.
- 16 b. The eligible business shall inform the department of
- 17 revenue in writing of contract completion. The eligible
- 18 business shall, after contract completion, submit an
- 19 application to the department of revenue for a refund of the
- 20 amount of the sales and use taxes paid pursuant to chapter 423
- 21 upon any tangible personal property, or services rendered,
- 22 furnished, or performed, including water, sewer, gas, and
- 23 electric utility services. The application shall be submitted
- 24 in the form and manner prescribed by the department of revenue.
- 25 The department of revenue shall audit the application and,
- 26 if approved, issue a warrant to the eligible business in the
- 27 amount of the sales or use tax which has been paid to the
- 28 state of Iowa under subsection 1. The eligible business's
- 29 application must be submitted to the department of revenue
- 30 within one year after the project completion date. An
- 31 application filed by the eligible business in accordance with
- 32 this section shall not be denied by reason of a limitation set
- 33 forth in chapter 421 or 423.
- c. The refund shall be remitted by the department of revenue
- 35 to the eligible business equally over five tax years.

1 3. A contractor or subcontractor that willfully makes a 2 false report of tax paid under this section is quilty of an 3 aggravated misdemeanor, and shall be liable for payment of the 4 tax and any applicable penalty and interest. Sec. 8. 5 NEW SECTION. 15.286A Qualifying investment tax 6 credit. The authority may authorize a tax credit for an eligible 8 business that is up to five percent of the eligible business's 9 qualifying investment in a certified site. The eligible 10 business shall not claim the tax credit until the eligible 11 business's project has been placed in service, and at least 12 fifty percent of the created jobs the eligible business 13 agreed to in the agreement under section 15.285, and that 14 pay at least one hundred forty percent of the qualifying 15 wage threshold, have been added to the eligible business's 16 payroll. The department of revenue shall remit the tax credit 17 to the eligible business equally over five tax years. The tax 18 credit shall be allowed against taxes imposed under chapter 19 422, subchapter II, III, or V, and against the moneys and 20 credits tax imposed in section 533.329. If the eligible 21 business is a partnership, S corporation, limited liability 22 company, cooperative organized under chapter 501 and filing 23 as a partnership for federal tax purposes, or estate or trust 24 electing to have the income taxed directly to the individual, 25 an individual may claim the tax credit allowed. 26 claimed by the individual shall be based upon the pro rata 27 share of the individual's earnings of the partnership, S 28 corporation, limited liability company, cooperative organized 29 under chapter 501 and filing as a partnership for federal tax 30 purposes, or estate or trust. Any tax credit in excess of 31 the eligible business's tax liability for the tax year may be

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32 refunded or, at the eligible business's election, credited to 33 the eligible business's tax liability in any of the following 34 five consecutive tax years or until depleted, whichever occurs 35 first. A tax credit shall not be carried back to a tax year

- 1 prior to the tax year in which the tax credit is first claimed 2 by the eligible business.
- 3 2. If within five years of the date the authority issues
- 4 an eligible business a tax credit under subsection 1, the
- 5 eligible business sells, disposes of, razes, or otherwise
- 6 renders unusable all or a part of the land, buildings, or
- 7 other structures for which the tax credit was claimed under
- 8 this section, the tax liability of the eligible business for
- 9 the year in which all or part of the land, buildings, or other
- 10 existing structures are sold, disposed of, razed, or otherwise
- 11 rendered unusable shall be increased by one of the following
- 12 amounts:
- 13 a. One hundred percent of the tax credit claimed under
- 14 this section if all or a part of the land, buildings, or other
- 15 structures for which the tax credit was claimed under this
- 16 section cease to be eligible for the tax credit within one
- 17 year after the date the authority issued the tax credit to the
- 18 eligible business.
- 19 b. Eighty percent of the tax credit claimed under this
- 20 section if all or a part of the land, buildings, or other
- 21 structures for which the tax credit was claimed under this
- 22 section cease to be eligible for the tax credit within two
- 23 years after the date the authority issued the tax credit to the
- 24 eligible business.
- 25 c. Sixty percent of the tax credit claimed under this
- 26 section if all or a part of the land, buildings, or other
- 27 structures for which the tax credit was claimed under this
- 28 section cease to be eligible for the tax credit within three
- 29 years after the date the authority issued the tax credit to the
- 30 eligible business.
- 31 d. Forty percent of the tax credit claimed under this
- 32 section if all or a part of the land, buildings, or other
- 33 structures for which the tax credit was claimed under this
- 34 section cease to be eligible for the tax credit within four
- 35 years after the date the authority issued the tax credit to the

- 1 eligible business.
- 2 e. Twenty percent of the tax credit claimed under this
- 3 section if all or a part of the land, buildings, or other
- 4 structures for which the tax credit was claimed under this
- 5 section cease to be eligible for the tax credit within five
- 6 years after the date the authority issued the tax credit to the
- 7 eligible business.
- 8 Sec. 9. NEW SECTION. 15.286B Withholding tax credit.
- 9 1. From the remittance due to the department of revenue
- 10 pursuant to section 422.16, subsection 2, an eligible business
- 11 may withhold an amount not to exceed three percent of the gross
- 12 wages paid to each employee in a created job that pays at least
- 13 the qualifying wage threshold pursuant to the agreement under
- 14 section 15.285.
- 15 2. If the amount withheld under subsection 1 is less than
- 16 three percent of the gross wages paid to each employee in a
- 17 created job that pays at least one hundred forty percent of
- 18 the qualifying wage threshold, the eligible business shall
- 19 receive a credit against the remaining withholding taxes due
- 20 from the eligible business, or the eligible business may carry
- 21 the credit forward up to five consecutive tax years or until
- 22 depleted, whichever is earlier.
- 23 3. In any tax year, the aggregate amount of withholding tax
- 24 credit under this section and under any other program for which
- 25 an eligible business is receiving a withholding tax credit
- 26 shall not exceed the amount the eligible business is required
- 27 to deduct and remit to the department of revenue under section
- 28 422.16, subsection 2, for that tax year.
- 29 Sec. 10. NEW SECTION. 15.287 Foreign businesses —
- 30 acquisition of agricultural land.
- 31 1. If a foreign business's proposed project is located on a
- 32 mega site that includes agricultural land, the requirements of
- 33 section 91.3, subsection 3, paragraph "f", must be satisfied in
- 34 order for the foreign business to be eligible for the program.
- 35 2. a. A foreign business under subsection 1 that is

- 1 approved by the authority to participate in the program shall
- 2 enter into an agreement with the authority pursuant to section
- 3 15.285. The agreement shall include a provision that requires
- 4 the foreign business to comply with chapter 9I, and specifies
- 5 that failure to do so may result in revocation of all tax
- 6 incentives issued by the authority to the foreign business.
- 7 b. The authority may grant the foreign business one or
- 8 more one-year extensions in which the foreign business must
- 9 comply with section 9I.4. The authority shall not grant
- 10 more than five one-year extensions. The community in which
- 11 the agricultural land is located must approve each one-year
- 12 extension by ordinance or resolution prior to the authority
- 13 granting each extension. The foreign business shall comply
- 14 with the remaining provisions of chapter 9I to the extent the
- 15 provisions do not conflict with this section.
- 16 Sec. 11. NEW SECTION. 15.288 Other incentives.
- 17 l. Except for the high quality jobs program administered
- 18 by the authority pursuant to sections 15.326 through 15.336,
- 19 and the targeted jobs withholding credit pursuant to section
- 20 403.19A, an eligible business may apply for and be eligible to
- 21 receive other federal, state, and local incentives in addition
- 22 to the tax incentives issued by the authority to the eligible
- 23 business under the program.
- 24 2. The authority, in its discretion, may prohibit an
- 25 eligible business that has been issued tax incentives under
- 26 the program from receiving any additional tax incentive, tax
- 27 credit, grant, loan, or other financial assistance under any
- 28 program administered by the authority.
- 29 Sec. 12. NEW SECTION. 15.289 Property tax exemption.
- 30 1. A community in which an eligible business's project
- 31 is located may grant the eligible business a property tax
- 32 exemption for all of, or a portion of, the actual value added
- 33 by improvements to real property directly related to the
- 34 eligible business's created jobs. The community may allow a
- 35 property tax exemption for a period not to exceed twenty years

- 1 beginning the year that the improvements to real property are
- 2 first assessed for taxation.
- 3 2. For purposes of this section, "improvements" means new
- 4 construction, and rehabilitation of and additions to existing
- 5 structures.
- 6 3. A property tax exemption granted under subsection 1 shall
- 7 apply to all taxing districts, except for school districts, in
- 8 which the real property is located.
- 9 EXPLANATION
- The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.
- 12 This bill establishes a major economic growth attraction
- 13 program (program) to be administered by the economic
- 14 development authority (authority).
- To be eligible to receive tax incentives (incentives) under
- 16 the program, a business's proposed project (project) must
- 17 be located on a certified site greater than 250 acres that
- 18 the authority has determined is suitable for the project,
- 19 and the business's qualifying investment in the project must
- 20 exceed \$1 billion. Other requirements for a business to be
- 21 eligible for the program are detailed in the bill. "Qualifying
- 22 investment" is defined in the bill as a capital investment
- 23 in real property located on a certified site, including the
- 24 purchase price of the land, site preparation, infrastructure,
- 25 and building construction. "Qualifying investment" also means
- 26 a capital investment in depreciable assets. "Certified site"
- 27 is defined as a site that has been issued a certificate of
- 28 readiness by the authority pursuant to Code section 15E.18.
- 29 "Tax incentives" and "project" are also defined in the bill.
- 30 In determining if a business is eligible to participate
- 31 in the program, the authority shall consider a variety of
- 32 factors, including but not limited to whether the jobs created
- 33 by the business's project are high wage, low turnover, provide
- 34 comprehensive benefits, and expose employees to minimal
- 35 occupational hazards; the impact of the project on businesses

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1 that compete with the business applying to the program; and
 2 the project's economic impact on the state. The bill requires
 3 the authority to place greater emphasis on businesses that
 4 have a high proportion of in-state suppliers and few in-state
 5 competitors; and on projects that diversify the state economy
 6 and have the potential to create jobs on an ongoing basis.
      Applications for the program shall be submitted in the
 8 form and manner prescribed by the authority by rule and be
 9 accompanied by an application fee in an amount determined by
10 the authority by rule. In determining a business's eligibility
11 for the program, the authority may engage outside experts
12 to complete a technical, financial, or other review of an
13 application if such review is outside the expertise of the
14 authority. The authority and the authority's board (board)
15 may negotiate with an eligible business regarding the terms
16 of, and the aggregate value of, the incentives the eligible
17 business may receive under the program.
                                            The board may
18 authorize any combination of incentives available under the
19 program for an eligible business. The board may authorize an
20 exemption to restrictions on agricultural land holdings for a
21 foreign business that qualifies for the program pursuant to
22 the requirements detailed in the bill. "Foreign business" is
23 defined in the bill.
24
      The bill requires an eligible business that is approved to
25 participate in the program to enter into an agreement with
26 the authority that specifies the criteria for the successful
27 completion of all requirements of the program. The agreement
28 shall contain, at a minimum, the provisions as detailed in
29 the bill.
              The business shall satisfy all applicable terms of
30 the agreement by the project completion date; however, the
31 board may for good cause extend the project completion date or
32 otherwise amend the terms of the agreement.
                                                The board shall
33 not amend the agreement to allow an increase in the maximum
34 aggregate value of the incentives originally authorized by
35 the board. "Project completion date" is defined in the bill.
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1 The bill permits the authority to enforce the terms of the 2 agreement as necessary and appropriate. An eligible business that has been issued a certificate 4 under the program shall be entitled to a refund of the sales 5 and use taxes (refund) paid under Code chapter 423 for gas, 6 electricity, water, and sewer utility services, tangible 7 personal property, or on services rendered, furnished, or 8 performed to or for a contractor or subcontractor and used in 9 the fulfillment of the contract relating to the construction or 10 equipping of a facility that is part of the eligible business's 11 project. Taxes attributable to intangible property and 12 furniture and furnishings shall not be refunded. 13 for the business to receive the refund is detailed in the 14 bill. The refund shall be remitted by the department to the 15 eligible business equally over five tax years. A contractor or 16 subcontractor that willfully makes a false report of tax paid 17 is guilty of an aggravated misdemeanor, and shall be liable for 18 payment of the tax and any applicable penalty and interest. An 19 aggravated misdemeanor is punishable by confinement for no more 20 than two years and a fine of at least \$855 but not more than 21 \$8,540. The authority may authorize a tax credit for an eligible 22 23 business that is up to 5 percent of the business's qualifying 24 investment in a certified site. The eligible business 25 shall not claim the tax credit until the eligible business's 26 project has been placed in service, and at least 50 percent 27 of the created jobs the eligible business agreed to in the 28 agreement, and that pay at least 140 percent of the qualifying 29 wage threshold, have been added to the eligible business's 30 payroll. The department shall remit the tax credit to the 31 eligible business equally over five tax years. The tax credit 32 shall be allowed against taxes imposed under Code chapter 33 422, subchapter II, III, or V, and against the moneys and 34 credits tax imposed in Code section 533.329. Any tax credit

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35 in excess of the eligible business's tax liability for the tax

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1 year may be refunded or, at the eligible business's election,
 2 credited to the eligible business's tax liability in each of
 3 the following five consecutive tax years or until depleted,
 4 whichever occurs first. A tax credit shall not be carried back
 5 to a tax year prior to the tax year in which the tax credit
 6 is first claimed by the eligible business. If within five
 7 years of the date the authority issues an eligible business a
 8 qualifying investment tax credit the eligible business sells,
 9 disposes of, razes, or otherwise renders unusable all or a part
10 of the land, buildings, or other structures for which the tax
ll credit was claimed, the tax liability of the eligible business
12 for the year in which all or part of the land, buildings, or
13 other existing structures are sold, disposed of, razed, or
14 otherwise rendered unusable shall be increased by an amount as
15 detailed in the bill.
16
      From the remittance due to the department of revenue
17 pursuant to Code section 422.16(2), an eligible business may
18 withhold an amount not to exceed 3 percent of the gross wages
19 paid to each employee in a created job that pays at least
20 the qualifying wage threshold specified in the agreement the
21 business entered into with the authority. "Created job" and
22 "qualifying wage threshold" are defined in the bill. If the
23 amount withheld is less than 3 percent of the gross wages
24 paid to each employee in a created job that pays at least 140
25 percent of the qualifying wage threshold, the eligible business
26 shall receive a credit against the remaining withholding
27 taxes due from the business, or the business may carry the
28 credit forward up to five consecutive tax years or until
29 depleted, whichever is earlier. In any tax year, the aggregate
30 amount of withholding tax credit under this program, and any
31 other program for which an eligible business is receiving
32 a withholding tax credit, shall not exceed the amount the
33 eligible business is required to deduct and remit to the
34 department of revenue under Code section 422.16(2) for that tax
35 year.
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      If a foreign business's proposed project is located on a
 2 mega site that includes agricultural land, the requirements as
 3 detailed in the bill must be satisfied for the foreign business
 4 to be eligible for the program. "Mega site" is defined in the
 5 bill as a certified site greater than 1,000 acres.
 6 business that is approved by the authority to participate in
 7 the program shall enter into an agreement with the authority
 8 that includes a provision that requires the foreign business
 9 to comply with Code chapter 9I, and specifies that failure to
10 do so may result in revocation of incentives issued by the
ll authority to the foreign business. The authority may grant the
12 foreign business one or more one-year extensions in which the
13 foreign business must come into compliance with Code section
14 9I.4. The authority shall not grant a business more than five
15 one-year extensions. The community in which the agricultural
16 land is located must approve each extension by ordinance or
17 resolution prior to the authority granting each extension.
18
      Except for the high quality jobs program, and the targeted
19 jobs withholding credit, an eligible business may apply
20 for and be eligible to receive other federal, state, and
21 local incentives in addition to the incentives the authority
22 issues to the business under the program. The authority, in
23 its discretion, may prohibit an eligible business that has
24 been issued incentives under the program from receiving any
25 additional tax incentive, tax credit, grant, loan, or other
26 financial assistance under any program administered by the
27 authority.
      The bill allows a community in which an eligible business's
28
29 project is located to grant the eligible business a property
30 tax exemption (exemption) for all of, or a portion of, the
31 actual value added by improvements to real property directly
32 related to the eligible business's created jobs.
33 may allow an exemption for a period not to exceed 20 years
34 beginning the year that the improvements are first assessed
35 for taxation. "Improvements" is defined as new construction,
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- 1 and rehabilitation of and additions to existing structures.
- 2 An exemption granted by a community shall apply to all taxing
- 3 districts, except for school districts, in which the real
- 4 property is located.